



# COUNCIL

## Minutes

for the meeting on

Tuesday, 25 November 2025

in the Council Chamber, Adelaide Town Hall

© 2025 City of Adelaide. All Rights Reserved.

Our Adelaide.  
**Bold.**  
**Aspirational.**  
**Innovative.**

Present – The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith (Presiding)

Deputy Lord Mayor, Councillor Snape

Councillors Abrahimzadeh, Cabada, Couros, Davis, Freeman, Giles, Maher, Martin, Noon and Dr Siebentritt

**1 Acknowledgement of Country**

At the opening of the Council meeting, the Lord Mayor stated:

‘Council acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.’

**2 Acknowledgement of Colonel William Light**

The Lord Mayor stated:

‘The Council acknowledges the vision of Colonel William Light in determining the site for Adelaide and the design of the City with its six squares and surrounding belt of continuous Park Lands which is recognised on the National Heritage List as one of the greatest examples of Australia’s planning heritage.’

**3 Prayer**

The Lord Mayor stated:

‘We pray for wisdom, courage, empathy, understanding and guidance in the decisions that we make, whilst seeking and respecting the opinions of others.’

**4 Pledge**

The Lord Mayor stated:

‘May we in this meeting speak honestly, listen attentively, think clearly and decide wisely for the good governance of the City of Adelaide and the wellbeing of those we serve.’

**5 Memorial Silence**

The Lord Mayor asked all present stand in silence in memory of those who gave their lives in defence of their Country, at sea, on land and in the air.

**6 Apologies and Leave of Absence**

Nil

**7 Confirmation of Minutes - 11/11/2025**

Moved by Deputy Lord Mayor, Councillor Snape,  
Seconded by Councillor Couros -

That the Minutes of the meeting of the Council held on 11 November 2025, be taken as read and be confirmed as an accurate record of proceedings.

Carried

**8 Declaration of Conflict of Interest**

Councillor Freeman declared a material conflict of interest in Item 13, Recommendation 1 [Affixation of the Common Seal – State Bike Fund Grant], pursuant to Section 75 of the *Local Government Act 1999* (SA) as she is employed by the Department for Infrastructure and Transport (DIT), and as it involves her direct employer, that she would leave the room during consideration of the matter.

Councillor Freeman declared a general conflict of interest Item 13, Recommendation 3 [School Travel Safety Review Implementation Plan] pursuant to Section 74 of the *Local Government Act 1999* (SA) as she is employed by the Department for Infrastructure and Transport (DIT), but as she has no direct involvement, she will stay in the room, participate in the discussion and vote on the matter.

Councillor Freeman declared a general conflict of interest Item 23.1 [Nomination of Council Appointed Members to Kadaltilla] pursuant to Section 74 of the *Local Government Act 1999* (SA) as she knows one of the nominees but she will stay in the room, participate in the discussion and vote on the matter.

The meeting adjourned for a period of 5 minutes at 6.35 pm and resumed at 6.40 pm with all members present.

**9 Deputations****9.1 Deputation - The Honourable Chief Justice Chris Kourakis - Proposed new zebra crossing between the Supreme Court building and the Sir Samuel Way Building / District Court**

The Honourable Chief Justice Chris Kourakis addressed the meeting to:

- Support the proposed new zebra crossing between the Supreme Court building and the Sir Samuel Way Building / District Court.

The Lord Mayor thanked The Honourable Chief Justice Chris Kourakis for his deputation.

**10 Petitions****10.1 Petition - Gouger Street Revitalisation - Amendment Request**

Moved by Councillor Abrahamzadeh,  
Seconded by Councillor Davis -

**THAT COUNCIL**

1. Receives the petition containing 145 valid signatories, distributed as a separate document to Item 10.1 on the Agenda for the meeting of the Council held on 25 November 2025.

Carried

**11 Recommendations of the Audit and Risk Committee 14 November 2025**

Moved by Councillor Giles,  
Seconded by Deputy Lord Mayor, Councillor Snape -

**Recommendation 1 – Item 6.1 – Q1 2025/26 BP&B Update****THAT COUNCIL**

1. Receives the City of Adelaide 2025/26 Business Plan and Budget Quarter 1 update as contained in Attachment A to Item 6.1 on the Agenda for the meeting of the Audit and Risk Committee held on 14 November 2025.
2. Approves adjustments for the 2025/26 Business Plan and Budget (BP&B) as identified in this report and reflected in Attachment A to Item 6.1 on the Agenda for the meeting of the Audit and Risk Committee held 14 November 2025.
3. Notes the year-to-date Operating (Financial Performance) for the quarter ending 30 September 2025, which includes:

- 3.1. An operating surplus of \$9.678m (\$4.407m higher than the budget of \$5.271m, for the period)
- 3.2. Total operating revenue of \$64.500m (\$2.554m higher than the budget of \$61.946m, for the period)
- 3.3. Total operating expenses (including depreciation) of \$54.822m (\$1.853m lower than the budget of \$56.675m, for the period)
- 3.4. Total Capital Expenditure of \$17.321m (\$7.823m higher than the budget of \$9.498m, for the period)
- 3.5. Net cash surplus position of \$5.185m.
4. Approves budgeted year end Operating Position, which includes:
  - 4.1. An operating surplus of \$8.541m (consistent with the adopted budget of \$8.541m)
  - 4.2. Total operating revenue of \$251.571m (\$2.602m higher than the adopted budget of \$248.969m)
  - 4.3. Total operating expenses (including depreciation) of \$243.030m (\$2.602m higher than the adopted budget of \$240.428m).
5. Approves total capital expenditure of \$122.293m for 2025/26 year (\$7.995m higher than the adopted budget of \$114.298m).
6. Approves total borrowings of \$51.818m projected to 30 June 2026 (\$1.744m higher than the adopted projected borrowings of \$50.074m to 30 June 2026).
7. Receives the Council Subsidiary Quarter 1 updates as contained as Attachments B, C, D and E to Item 6.1 on the Agenda for the meeting of the Audit and Risk Committee held on 14 November 2025.

Carried

## **12 Recommendations of the City Finance and Governance Committee - 18 November 2025**

### **12.1 Recommendation 1 - Item 7.1 - Adoption of the 2025/26 - 2034/35 Long Term Financial Plan**

Moved by Councillor Siebentritt,  
Seconded by Councillor Maher -

#### THAT COUNCIL:

1. Adopts the 2025 updates to the Asset Management Plans in Attachment A to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Adopts the 2025/26 to 2034/35 Long Term Financial Plan document in Attachment B to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Notes the long term financial sustainability of the Long Term Financial Plan 2025/26 to 2034/35 based on the adopted assumptions.
4. Notes the 2025/26 CEO Sustainability Report in Attachment C to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
5. Authorises the Chief Executive Officer to make any necessary changes to the updated Asset Management Plans and 2025/26 to 2034/35 Long Term Financial Plan document arising from this meeting, together with any editorial amendments and finalisation of the document's formatting and graphic design.

Discussion ensued, during which Councillor Davis left the Council Chamber at 6.56 pm and re-entered at 6.59 pm.

The motion was then put and carried

Councillor Couros requested that a division be taken on the motion.

Division

For (9):

Deputy Lord Mayor, Councillor Snape and Councillors Abrahamzadeh, Cabada, Freeman, Giles, Maher, Martin, Noon and Siebentritt

Against (2):

Councillors Couros and Davis

The division was declared in favour of the motion

## 12.2 Recommendation 2 - Item 7.2 - Q1 2025/26 BP&B Update

Moved by Councillor Siebentritt,  
Seconded by Councillor Maher -

### THAT COUNCIL:

1. Receives the City of Adelaide 2025/26 Business Plan and Budget Quarter 1 update as contained in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Approves adjustments for the 2025/26 Business Plan and Budget (BP&B) as identified in this report and reflected in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Notes the year-to-date Operating (Financial Performance) for the quarter ending 30 September 2025, which includes:
  - 3.1. An operating surplus of \$9.678m (\$4.407m higher than the budget of \$5.271m, for the period)
  - 3.2. Total operating revenue of \$64.500m (\$2.554m higher than the budget of \$61.946m, for the period)
  - 3.3. Total operating expenses (including depreciation) of \$54.822m (\$1.853m lower than the budget of \$56.675m, for the period)
  - 3.4. Total Capital Expenditure of \$17.321m (\$7.823m higher than the budget of \$9.498m, for the period)
  - 3.5. Net cash surplus position of \$5.185m.
4. Approves budgeted year end Operating Position, which includes:
  - 4.1. An operating surplus of \$8.541m (consistent with the adopted budget of \$8.541m)
  - 4.2. Total operating revenue of \$251.571m (\$2.602m higher than the adopted budget of \$248.969m)
  - 4.3. Total operating expenses (including depreciation) of \$243.030m (\$2.602m higher than the adopted budget of \$240.428m).
5. Approves total capital expenditure of \$122.293m for 2025/26 year (\$7.995m higher than the adopted budget of \$114.298m).
6. Approves total borrowings of \$51.818m projected to 30 June 2026 (\$1.744m higher than the adopted projected borrowings of \$50.074m to 30 June 2026).
7. Receives the Council Subsidiary Quarter 1 updates as contained as Attachments B, C, D and E to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

Carried

## 12.3 Recommendation 3 - Item 7.3 - Review of the Behavioural Management Policy

Moved by Councillor Siebentritt,  
Seconded by Councillor Maher -

THAT COUNCIL:

1. Adopts the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Authorises the Chief Executive Officer to make any minor editorial and formatting changes as required to finalise the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

Discussion ensued

Amendment –

Moved by Deputy Lord Mayor, Councillor Snape,  
Seconded by Councillor Davis -

'That the motion be amended by the inclusion of an additional two parts, 3 and 4, to read as follows:

3. Council establish a Council-endorsed Assessment and Investigation Panel, to be created through an open Expression of Interest (EOI) process, comprising appropriately qualified professionals in behavioural management and related disciplines, including but not limited to:
  - governance specialist;
  - organisational psychologists, and
  - legal practitioners.
4. This Panel is to serve as the approved pool from which the External Complaints Assessor and External Investigator may be selected, ensuring a transparent, multi-disciplinary, and independent framework that is not limited solely to lawyers on Council's current preferred legal services list. The Behavioural Management Policy be subject to an interim review after a period of eight months from the date of adoption, with a comprehensive report returned to Council evaluating:
  - the effectiveness of the complaints handling process,
  - the operation and utilisation of the Assessment and Investigation Panel (once established),
  - costs incurred over the review period, including expenditure on external assessors and investigators,
  - the volume, nature, and outcomes of behavioural matters during the period, and
  - any recommended amendments to improve transparency, independence, proportionality, and efficiency.'

Discussion continued

It was then –

Moved by Councillor Cabada,  
Seconded by Councillor Freeman -

THAT COUNCIL:

1. Defers the matter to be considered at the next meeting of Council to be held on 9 December 2025.

Carried

#### **12.4 Recommendation 4 - Item 7.4 - Draft Community Engagement Charter and draft Community Engagement Policy**

Moved by Councillor Siebentritt,  
Seconded by Councillor Freeman -

THAT COUNCIL:

1. Notes the feedback received on the draft Community Engagement Charter and draft Community Engagement Policy as contained in Attachments A, B and C to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18

November 2025.

2. Adopts the Community Engagement Charter, contained in Attachment D to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Adopts the Community Engagement Policy contained in Attachment E to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025 and rescinds the Community Consultation Policy.
4. Authorises the Chief Executive Officer to make any necessary changes, together with any editorial amendments and finalisation of the document's formatting and graphic design, to the Community Engagement Charter and Community Engagement Policy arising from the meeting of the City Finance and Governance Committee held on 18 November 2025 to be presented to the meeting of Council on the 25 November for final adoption.

Carried

## **12.5 Recommendation 5 - Item 7.5 - Precinct Review - Consulting with Precinct Groups**

Moved by Councillor Siebentritt,  
Seconded by Councillor Maher -

### THAT COUNCIL:

1. Requests Administration pursue engagement with Precinct Group Chairs and Presidents and their boards, councils or committees in accordance with the recommended option of the City Finance and Governance Committee:
  - 1.1. Option 1: Precinct Group Chairs and Presidents are asked to seek feedback from their boards, councils or committees (excluding Council/Council subsidiary staff) based on information as contained in the 21 July 2025 and 6 November 2025 presentations and provide it to City of Adelaide by 17 December 2025.
2. Requests the Administration work with the Presiding Member of the City Finance and Governance Committee to convene a special meeting on 27 January 2026 to receive recommendations on the Precinct Review Model, based on the feedback from the Precinct Groups and Presidents.

Discussion ensued

### Undertaking - Recommendation 5 - Item 7.5 - Precinct Review - Consulting with Precinct Groups

In response to a query from Councillor Noon, the CEO gave an undertaking to provide the report for the Special meeting of the City Finance and Governance Committee to be held on 27 January 2026, to the Council Members as soon as practical in January 2026.

The motion was then put and carried

## **13 Recommendations of the Infrastructure and Public Works Committee - 18 November 2025**

### **13.1 Recommendation 1 - Item 7.1 - Affixation of the Common Seal - State Bike Fund Grant**

Having declared a material conflict of interest, Councillor Freeman left the Council Chamber at 7.48 pm.

It was then –

Moved by Councillor Maher,  
Seconded by Councillor Siebentritt -

### THAT COUNCIL

1. Notes the successful grant funding application to the 2025/26 State Bicycle Fund.
2. Authorises the Lord Mayor and Chief Executive Officer to affix the Common Seal of the Council to the State Bicycle Funding Deed as contained in Attachment A to Item 7.1 on the Agenda for the Infrastructure and Public Works Committee held on 18 November 2025.

Carried

Councillor Freeman re-entered the Council Chamber at 7.50 pm.

**13.2 Recommendation 2 - Item 7.2 - Cleansing Service Standard Review Update**

Moved by Councillor Maher,  
Seconded by Deputy Lord Mayor, Councillor Snape -

THAT COUNCIL

1. Receives the Cleansing Pilot Presentation as contained in Attachment A to Item 7.2 on the Agenda for the Infrastructure and Public Works Committee held on 18 November 2025.
2. Notes that the Cleansing Service Standard Review, Cleansing Pilot has increased the consistency of service delivery and improved the community perception of streetscape cleansing.
3. Notes that the Cleansing Service Standard Review, Cleansing Pilot has delivered a 27% increase in productivity, through improved operational processes and scheduling.
4. Notes the implementation of the Cleansing Service Standard Review, Cleansing Pilot model across the City of Adelaide through a phased rollout including street and footpath sweeping, footpath scrubbing and street furniture cleaning.
5. Notes the development of a Cleansing Service Standard in 2025/26 to support consistent service delivery and achievement of community expectation.

Carried

**13.3 Recommendation 3 - Item 7.3 - School Travel Safety Review Implementation Plan**

Moved by Councillor Maher,  
Seconded by Deputy Lord Mayor, Councillor Snape -

THAT COUNCIL

1. Notes the School Travel Safety Review Implementation Plan as contained in Attachment A to Item 7.3 on the Agenda for the Infrastructure and Public Works Committee meeting held on 18 November 2025.
2. Authorises the Lord Mayor to write to the State Government to request funding for Council to implement the School Travel Safety Review Implementation Plan with a specific focus on infrastructure improvements and school zone speed limits.
3. Requests Administration schedule a School Travel Safety Review Implementation Plan workshop at a future Infrastructure and Public Works Committee meeting to be held in the first quarter of 2026.

Amendment –

Moved by Councillor Siebentritt,  
Seconded by Councillor Couros -

'That Part 2 of the motion be amended to read as follows:

2. Authorises the Lord Mayor to write to the State Government to:
  - (a) request funding for Council to implement the School Travel Safety Review Implementation Plan with a specific focus on infrastructure improvements and
  - (b) seek advice on how to expedite school zone speed limits.'

Discussion ensued

The amendment, was then put and carried unanimously

The motion, as amended, was then put and carried

**13.4 Recommendation 4 - Item 7.4 - Capital Works Monthly Project Update - October 2025**

Moved by Councillor Maher,  
Seconded by Deputy Lord Mayor, Councillor Snape -



THAT COUNCIL

1. Notes the Capital Works Program Update for October 2025 as contained in this report and Attachment A to Item 7.4 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 18 November 2025.

Carried

**14 Reports for Council (Chief Executive Officer's Reports)****14.1 Overview of Legislative Framework: Northern Parklands Act 2025 (SA)**

Moved by Councillor Martin,  
Seconded by Councillor Giles -

THAT COUNCIL:

1. Notes the introduction of the *Northern Parklands Act 2025* (SA) and its potential implications for local government as contained in the report and Attachment A to Item 14.1 on the Agenda for the meeting of Council held on 25 November 2025.
2. Notes that the Administration will continue to monitor implementation of the *Northern Parklands Act 2025* (SA) and governance arrangements by the State Government.

Discussion ensued, during which Councillor Martin called a Point of Order in relation to Councillor Davis presenting information which was not factual. The Lord Mayor ruled in favour of the Point of Order.

The motion was then put and carried

**14.2 Nominations to Adelaide Festival Corporation Board**

Moved by Councillor Freeman,  
Seconded by Councillor Maher -

THAT COUNCIL

1. Notes that the *Adelaide Festival Corporation Act 1998* requires City of Adelaide (1 appointee) representation on the Adelaide Festival Corporation Board.
2. Approves the nomination of three Council Members to be provided to the responsible Minister to select one council appointee to the Adelaide Festival Corporation Board, in accordance with section 8(1)(a) of the *Adelaide Festival Corporation Act 1998*.
3. Notes that the method of nominating three Council Members will be undertaken in accordance with the Code of Practice for Council Meeting Procedures as follows:
  - 3.1. The Presiding Member of the Meeting will call for nominations, which must be accepted or declined by the Council Member who is the subject of the nomination.
  - 3.2. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates nominated for submission to the Board for consideration by the Minister.
  - 3.3. In the event of only three nominations to the office, the candidates will be announced by the Returning Officer as Council's nominees.
  - 3.4. In the event of there being more nominations than required, an election by voting ballot of Council Members present will be undertaken.
  - 3.5. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidates nominated for submission to the Board for consideration by the Minister.

Carried

The Lord Mayor called for nominations of three Council Members to be provided to the responsible Minister to select one council appointee to the Adelaide Festival Corporation Board.

Councillor Freeman nominated Councillor Couros, who accepted the nomination.

Councillor Maher nominated Councillor Freeman, who accepted the nomination.

Deputy Lord Mayor, Councillor Snape nominated Councillors Giles and Maher, who accepted the nominations.

Councillor Martin nominated Councillor Noon, who declined the nomination

There being 4 nominees for three nominations, a ballot was conducted.

Leave of the meeting was sought to continue the meeting whilst the ballot was conducted.

Leave was granted

#### 14.3 2025 Confidential Orders Review

Moved by Councillor Martin,  
Seconded by Deputy Lord Mayor, Councillor Snape -

##### THAT COUNCIL

1. Notes that a review of the 503 active confidentiality orders (May 2005 – October 2025) has been undertaken in accordance with Section 91(9) of the *Local Government Act 1999* (SA).
2. Notes that 60 active confidentiality orders will be released in part or in full during December 2025.
3. Approves the extension of 40 confidentiality orders as contained in Attachment A to Item 14.3 on the Agenda for the meeting of Council held on 25 November 2025.

Carried

#### 15 Lord Mayor's Reports

The Lord Mayor addressed the meeting on the following:

- Civic Reception to mark the 10th anniversary of the Ghan International Film Festival
- 50th anniversary of the decriminalisation of homosexuality in South Australia, marked at the Lion Arts Centre, where former ABC journalist Simon Royal led a thoughtful panel tracing the campaign for reform, interspersed with songs from the production of 'Watershed' by the Adelaide Chamber Singers
- Civic launch of Patricia Sumerling's new book, *Hotels of Adelaide: An Illustrated History*, which was sponsored by the City of Adelaide
- LGA Annual General Meeting and Conference
- Tour of the FIVB Beach Volleyball site at Pinky Flat
- Joined Planning Minister Nick Champion and MP Lucy Hood to announce City East, a 700-apartment development that includes provision for 200 affordable homes
- Award won for WHS Outstanding Innovation or Pioneer at the Self Insurers SA Awards for joint research with the University of Adelaide on protecting outdoor workers from extreme heat, work that will directly inform safer, smarter practices.
- ARCHI project won two State Awards (planning research and the Minister's Award), and Council received four commendations for planning excellence for the City Plan, waste recovery performance, the Adelaide Park Lands Management Strategy and for ARCHI project manager Ellen Liebelt.

It was then –

Moved by Councillor Abrahamzadeh,  
Seconded by Councillor Maher -

That the report be received and noted.

Carried

**16 Councillors' Reports****16.1 Reports from Council Members**

Councillor Maher addressed the meeting on his attendance at the Magarey Grove plaque presentation to the 2025 Magarey Medallist Tom Lewis of Sturt Football Club.

Councillor Couros addressed the meeting to advise that she did not attend the Wakeup to Change event, and on her attendance at the Adelaide Festival Program launch, where she did not represent the Lord Mayor

Councillor Freeman addressed the meeting on her attendance at the 2025 Australia Voice chinese singing competition and the Adelaide Airport Consultative Committee.

Deputy Lord Mayor, Councillor Snape addressed the meeting on his attendance at the Government House reception for the World Beach Volleyball, lighting of the Victoria Square Christmas Tree, launch of the Chinese Dragons and the Dragon Boat Festival on the Torrens and the Beach Volleyball Championships.

Councillor Giles addressed the meeting on her attendance at a Tong De Association musical fundraiser for the Breast Cancer Association.

It was then -

Moved by Deputy Lord Mayor, Councillor Snape,

Seconded by Councillor Cabada –

**THAT COUNCIL**

1. Notes the Council Member activities and functions attended on behalf of the Lord Mayor (Attachment A to Item 16.1 on the Agenda for the meeting of the Council held on 25 November 2025), subject to the following:
  - Removal of Councillor Couros attendance representing the Lord Mayor at the Wakeup to Change event and the Adelaide Festival Program launch.
2. Notes the summary of meeting attendance by Council Members (Attachment B to Item 16.1 on the Agenda for the meeting of the Council held on 25 November 2025).
3. Notes that reports from Council Members tabled at the meeting of the Council held on 25 November 2025 will be included in the Minutes of the meeting.

Carried

Michael Sedgman, Chief Executive Officer, advised the meeting that the ballot in relation to Item 14.2 - Nominations to Adelaide Festival Corporation Board, had concluded and resulted in Councillors Maher and Freeman being successful and Councillors Couros and Giles in a tied voted. Therefore another ballot was conducted.

Leave of the meeting was sought to continue the meeting whilst the ballot was conducted.

Leave was granted

**17 Motions on Notice**

Nil

**18 Motions without Notice****18.1 Councillor Noon - MWN - Gouger Street Revitalisation Project (Mill Street Amendment & Zebra Crossing Review)**

Moved by Councillor Noon,

Seconded by Councillor Cabada -

That Council:

1. Notes the petition received by Council on 25 November 2025 containing 145 valid signatories, which requests Council to *"delete the introduction of a zebra crossing and new median and the resultant elimination of a right turn from Mill Street onto Gouger Street (and from Gouger Street onto Mill Street)"*, as set out in Item 10.1 of the Council

## 25/11 Agenda.

2. Notes the revised Mill Street design as presented at the Workshop on 18 November, which retains right-turn movements into and out of Mill Street, reflecting concerns raised by key stakeholders and ensuring continued access to major off-street car parking facilities servicing the precinct.
3. Confirms and endorses that this Mill Street design amendment—as presented—forms part of the final design to be delivered within the Gouger Street Revitalisation Project scope without requiring further alteration, thereby providing clarity and certainty for Administration, stakeholders, and the project delivery schedule.
4. Reaffirms that a zebra crossing on Gouger Street remains within the project scope, and that all supporting infrastructure shall proceed as planned; however, the zebra crossing itself is not to be painted until a Traffic Management Assessment has been completed and considered by Council, taking into account the impacts of the Market Square redevelopment and broader precinct changes.
5. Requests that Administration undertake a targeted Traffic Management Assessment include (but not limited to):
  - predicted pedestrian movement patterns,
  - increases in visitation arising from the Market Square development,
  - the impact of increased local population and precinct activity,
  - the implications of no additional car parking provision despite predicted higher pedestrian volumes and activity,
  - vehicle movements (including Mill Street ingress/egress),
  - bike movements and safety,
  - conflict points identified through crash and near-miss data, and
  - precinct-wide impacts associated with the Market Square redevelopment and other future pedestrian generators.
6. Requests that the Traffic Management Assessment be brought back to Council prior to the pedestrian crossing being marked.

Discussion ensued, during which:

- Councillor Abrahamzadeh left the meeting at 8.24 pm.
- With the consent of the meeting, the meeting adjourned at 8.25 pm for a period of 2 minutes. The meeting resumed at 8.27 pm with the following Members present:  
The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith (Presiding), Deputy Lord Mayor, Councillor Snape and Councillors Cabada, Couros, Davis, Freeman, Giles, Maher, Martin, Noon and Dr Siebentritt.
- Councillor Martin declared a general conflict of interest in Item 18.1 [Councillor Noon - MwN - Gouger Street Revitalisation Project (Mill Street Amendment & Zebra Crossing Review)], pursuant to Section 74 of the *Local Government Act 1999* (SA) as he is a member of the Adelaide Central Market Authority Board, but that he would stay in the room, participate in the discussion and vote on the matter.
- Lord Mayor advised the meeting that Part 5 of the motion would not be accepted and that as a result, Part 6 of the motion was now redundant and would therefore be removed.
- With the consent of the mover, seconder and the meeting, Parts 3 and 4 of the motion was varied to read as follows:
  3. Confirms and endorses that this Mill Street design amendment—as presented—forms part of the final design to be delivered within the Gouger Street Revitalisation Project scope, thereby providing clarity and certainty for Administration, stakeholders, and the project delivery schedule.
  4. Reaffirms that a zebra crossing on Gouger Street remains within the project scope, and that all supporting infrastructure shall proceed as planned, taking into account the impacts of the Market Square redevelopment and broader precinct changes.'

Amendment –

Moved by Councillor Davis,  
Seconded by Councillor Cabada -

Requests that Administration present a report at a future Infrastructure and Public Works Committee Meeting to consider a 'keep clear' zone, to facilitate a right hand turn from Mill Street onto Gouger Street.

Councillor Martin left the Council Chamber at 8.49 pm, as his previously declared General Conflict of Interest had become a Material Conflict of Interest due to the amendment and nature of the discussion.

The amendment was then put and lost

Discussion continued, during which, with the consent of the mover and seconder, Lord Mayor advised the motion would be taken in parts.

Parts 1 and 2 of the motion were then put and carried

Part 3 of the motion was then put and carried

Part 4 of the motion was then put and carried

Councillor Freeman requested that a division be taken on Part 4 of the motion.

Division

For (8):

Deputy Lord Mayor, Councillor Snape and Councillors Cabada, Davis, Freeman, Giles, Maher, Martin, and Siebentritt

Against (2):

Councillors Couros and Noon

The division was declared in favour of Part 4 of the motion

In relation to Item 14.2 – Nominations to the Adelaide Festival Corporation Board, Mr Michael Sedgman, Returning Officer advised the meeting that the final ballot had concluded, resulting in Councillor Couros being the final member (along with Councillors Freeman and Maher) to be nominated to the responsible Minister to select one council appointee to the Adelaide Festival Corporation Board, in accordance with section 8(1)(a) of the *Adelaide Festival Corporation Act 1998*.

## 19 Questions on Notice

Nil

## 20 Questions without Notice

Discussion ensued

## 21 Exclusion of the Public

Moved by Councillor Maher,  
Seconded by Councillor Giles –

ORDER TO EXCLUDE FOR ITEM 22

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 25 November 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 22 [Confidential Audit and Risk Committee Report 14 November 2025] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Recommendation 1 – Activity of Strategic Risk and Internal Audit GroupGrounds and Basis

Information relating to actual litigation, or litigation that the council or council committee believes on reasonable ground will take place, involving the council or an employee of the council.

This Item is confidential in nature because the report includes information on Council litigation.

The disclosure of information in this report could reasonably be expected to prejudice the outcome of Council's actual litigation.

Recommendation 2 – Shortlist of External Audit CandidatesGrounds and Basis

This Item is confidential as the item contains certain information of a confidential nature relating to a tender to provide services to the City of Adelaide.

The disclosure of information may adversely impact on the commercial position of the City of Adelaide, and the professional standing of proponents tendering for the specified goods or services.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 25 November 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 22 [Confidential Audit and Risk Committee Report 14 November 2025] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

Carried

It was then –

Moved by Councillor Maher,  
Seconded by Councillor Giles -

ORDER TO EXCLUDE FOR ITEM 23.1

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (a) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 25 November 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 23.1 [Nomination of Council Appointed Members to Kadaltilla] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

This Item contains confidential information that must be considered in confidence in order to protect the personal affairs of the nominee. Public discussion and disclosure of information in this report prior to a resolution being determined by Council may potentially implicate the nominee's reputation in the community.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 25 November 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 23.1 [Nomination of Council Appointed Members to Kadaltilla] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (a) of the Act.

Carried

It was then –

Moved by Councillor Maher,  
Seconded by Councillor Siebentritt -

## ORDER TO EXCLUDE FOR ITEM 23.2

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 25 November 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 23.2 [Adelaide TreeClimb Exemption to EOI] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

This Item is commercial information of a confidential nature (not being a trade secret), the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is conducting business, prejudice the commercial position of the Council and prejudice the commercial position of the person who supplied the information and confer a commercial advantage on a third party.

The disclosure of information in this report could reasonably prejudice the commercial position and identity of the proponent who supplied 'commercial in confidence' information containing a business case and capability to undertake a promotional opportunity for evaluation by Council at the request of the Council for which 'commercial in confidence' discussions have been undertaken and remain current. Disclosure of this information may adversely impact project viability, prejudice the ability to undertake/participate in future negotiations on the proposal and prejudice the Council's commercial position and opportunity for Council to participate in future like considerations or discussions.

Public Interest

Infrastructure and Public Works Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in the release of information prior to the finalisation of commercial Lease negotiations with the preferred proponents and competitors receiving the information to the detriment of the proponent who supplied information at this point in time, may materially and adversely affect the financial viability of the proponent for any future projects and severely prejudice Council's ability to discuss/participate or influence a proposal for the benefit of the Council and the community in this matter and in relation to other commercial Lease negotiations.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 25 November 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 23.2 [Adelaide TreeClimb Exemption to EOI] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

Carried

Members of the public and corporation staff not involved with Items 22, 23.1 and 23.2 left the Council Chamber at 9.14 pm.

- 22 Confidential Audit and Risk Committee Report 14 November 2025 [S90(3) (i), (k)]**
- 23 Confidential Reports for Council (Chief Executive Officer's Reports)**
- 23.1 Nomination of Council Appointed Members to Kadaltilla [S90(3) (a)]**
- 23.2 Adelaide TreeClimb Exemption to EOI [S90(3) (b), (d)]**



Meeting re-opened to the public at 9.28 pm.

**Item 22 – Confidential Audit and Risk Committee Report 14 November 2025 [s 90(3) [(i), (k)]]**

Resolution and Confidentiality Order

THAT COUNCIL

1. Notes that the Audit and Risk Committee met on 14 November 2025 and considered the following items in confidence:
  - 1.1. Item 11.1 – Activity of Strategic Risk and Internal Audit Group
  - 1.2. Item 11.2 – Shortlist of External Audit Proponents
2. Authorises that, in accordance with Section 91(7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 22 [Confidential Audit and Risk Committee Report 14 November 2025] listed on the Agenda for the meeting of Council held on 25 November 2025 was received, discussed and considered in confidence pursuant to Section 90(3)(i) & (k) of the *Local Government Act 1999* (SA), this meeting of the Council do order that:
  - 2.1. The resolution becomes public information and is included in the Minutes of this meeting.
  - 2.2. Report, discussion and any other associated information submitted to this meeting in relation to the matter remain confidential and not available for public inspection until acceptance or refusal of the nominations.
  - 2.3. The confidentiality of the matter be reviewed in December 2026.
  - 2.4. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report to containing the Item for which the confidentiality order has been revoked.

**Item 23.1 – Nomination of Council Appointed Members to Kadaltilla [s 90(3) [(a)]]**

Confidentiality Order

Authorises that, in accordance with Section 91(7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 23.1 [Nomination of Council Appointed Members to Kadaltilla] listed on the Agenda for the meeting of Council held on 25 November 2025 was received, discussed and considered in confidence pursuant to Section 90(3)(a) of the *Local Government Act 1999* (SA), this meeting of the Council do order that:

1. The resolution, report, discussion and any other associated information submitted to this meeting in relation to the matter remain confidential and not available for public inspection until acceptance or refusal of the nominations.
2. The confidentiality of the matter be reviewed in December 2026.
3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report to containing the Item for which the confidentiality order has been revoked.

**Item 23.2 – Adelaide TreeClimb Exemption to EOI [s 90(3) [(b), (d)]]**

Confidentiality Order

In accordance with Section 91(7) and (9) of the *Local Government Act 1999* (SA) and because Item 23.2 [Adelaide TreeClimb Exception to EOI] listed on the Agenda for the meeting of Council held on 25 November 2025 was received, discussed and considered in confidence pursuant to Section 90(3) (b) and (d) of the *Local Government Act 1999* (SA), this meeting of Council do order that:

1. The resolution, report and the discussion and any other associated information submitted to this meeting and the Minutes of the meeting in relation to this matter remain confidential and not available for public inspection until 31 December 2026.
2. The confidentiality of the matter be reviewed in December 2026.
3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

**Closure**

The meeting closed at 9.28 pm

Dr Jane Lomax-Smith  
Lord Mayor

Date of confirmation:

Documents Attached:

Nil